Designing Institutional Assets for Local Development: in Search of Theoretical Guidance

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Key Message

"In the past, the interaction among scholars using different perspectives has tended to emphasize their seeming irreconcilability, as if Kuhn's "competing paradigms" provides the unique program for interaction among different approaches in the social sciences. In recent years, an alternative program has emerged, emphasizing the complementarities among different approaches. This new program acknowledges differences not as competing paradigms but as complementary approaches to complex phenomena."



Time Horizon in Policy Analysis

Table 1

Approaches to Local Development According to Time Horizon

Time Horizon	Factors	Theories		
(in years)				
10-100	TILT - Trust, Identity, institutional			
	Loyalty, Tradition,	economics (including		
		the analysis of the		
		role of cognition as a		
	constraint)			
1-10	LOC – Leadership,	collective action		
	Organizations,	problems;		
	Cooperation	transaction costs		
		theory		
0-1	BIM - Budget,	agency theory		
	Investments,			
	Management			

Cultural Barriers to Local Development



Table 2

Cultural Barriers to Local Development: When Certain TILTs Become Liability

Factor	Type of Pathologies
Trust	republic of cronies; nepotism, "amoral
	familism"
Identity	hostility to innovation
Loyalty	fear of criticism, lack of openness
Tradition	exclusive focus on the past, passive
	conservatism

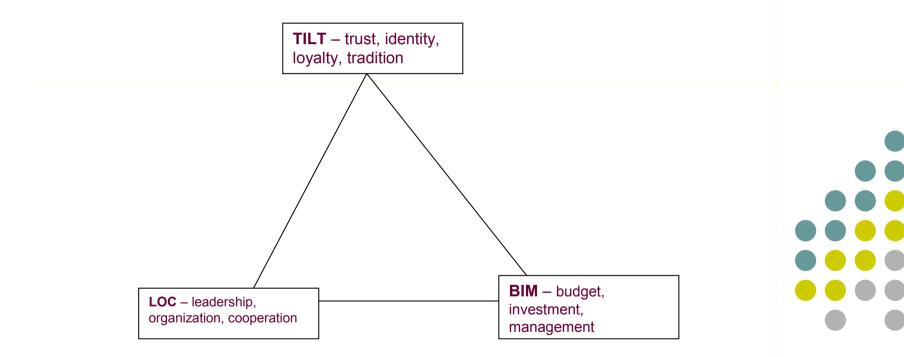
Types of efficiency in local government



Table 3Types of efficiency in local government

	Static efficiency	Dynamic efficiency		
Goals	short term optimization,	long term development		
	(budget savings, time	(development smoothing, choice		
	saving etc.)	broadening, protecting non-		
		market values etc.)		
Instruments	static technical analysis,	commitment, reputation		
	markets			
Constraints	existing financial and	institutional rules, informal		
	human resources,	cooperation patterns		
	administrative procedures			

Triangle of Local Institutions' Design



Examples of Local Public Goods (LPG)



Table 4

Examples of Local Public Goods (LPG)

TILT related LPG	LOC related LPG	BIM related LPG	
Good social	Strong local political	Competent local	
communication and open	associations	administration	
public information			
Cultural institutions (e.g.	Strong local social	Dense network of	
museum)	organizations	business support	
		institutions	
Educational institutions	Established local	Light administration with	
	traditions of mutual help	little red tape	
Producers and products	Partnership culture and	Spending transparency/	
with high regional	consensus orientation of	no corruption	
identification	local leaders		

Factors discouraging business activities



Table 5

Factors discouraging business activities in selected Polish localities

Item	Type of	Lodz	Ostroleka	Torun
	issue			
Small local demand	No related to	3.9	4.6	4.0
	LPG			
Red tape and	BIM LPG	3.1	2.9	3.4
adverse local				
administration				
Lack of clear vision of	LOC LPG	2.7	3.9	2.8
town's development				
Corruption and	BIM LPG	2.6	2.1	2.5
organized crime				
Low or inadequate	BIM LPG	2.6	2.5	1.9
skills of local labour				
force				

Notes: (a) Możliwe problemy krótkookresowe, które z czasem zanikają.

- (b) Skutki długookresowe.
- (c) Wielka niepewność co do skutków.

Conclusions

• The main challenge of local development institutions is how to create synergies among policies with differentiated time horizon and actions providing local public goods.

• Institutions that facilitates cooperation are the precondition for local development.

 Tradition and strong local identity might act as anchors indispensable for long term development.